

# DISRUPTING CANADA'S LOW-INNOVATION EQUILIBRIUM

Presentation to Research Money Conference

by

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# CANADA'S INNOVATION PARADOX

**Conventional wisdom:** Business innovation is the principal driver of firm competitiveness and long-run economic prosperity

The Canadian business sector is an innovation laggard—e.g.

- Feeble MFP growth
- Low R&D spending
- Middling up-grading
- Few tech-based MNEs

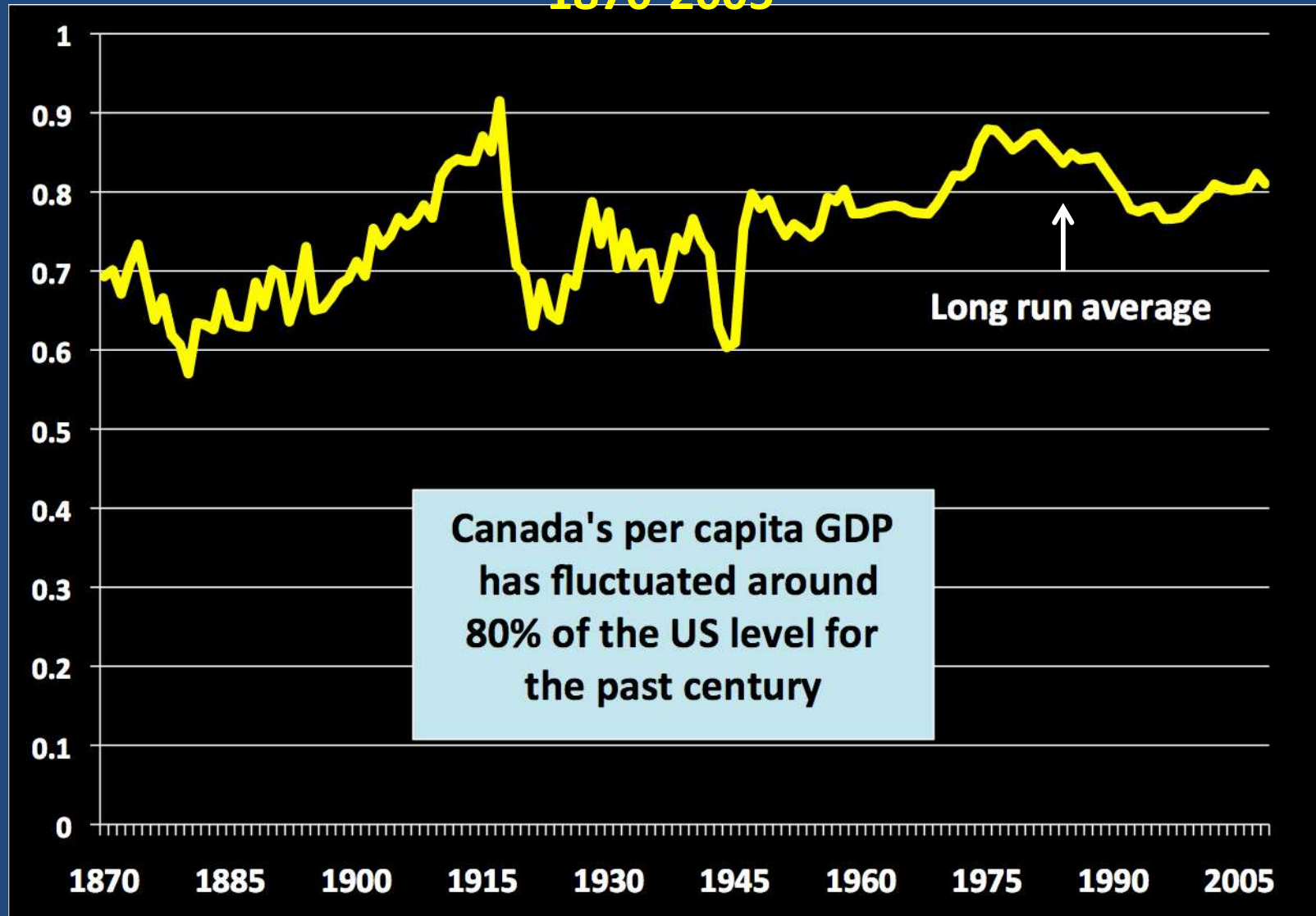
...but Canada's economy continues to produce one of the world's highest standards of living; and Canada's business profitability, in aggregate, matches that of the US.

This benign state of affairs has persisted for decades... through good times and bad.

Canada's "low-innovation" business behaviour has delivered

# GDP PER CAPITA: CANADA AS % US

1870-2005



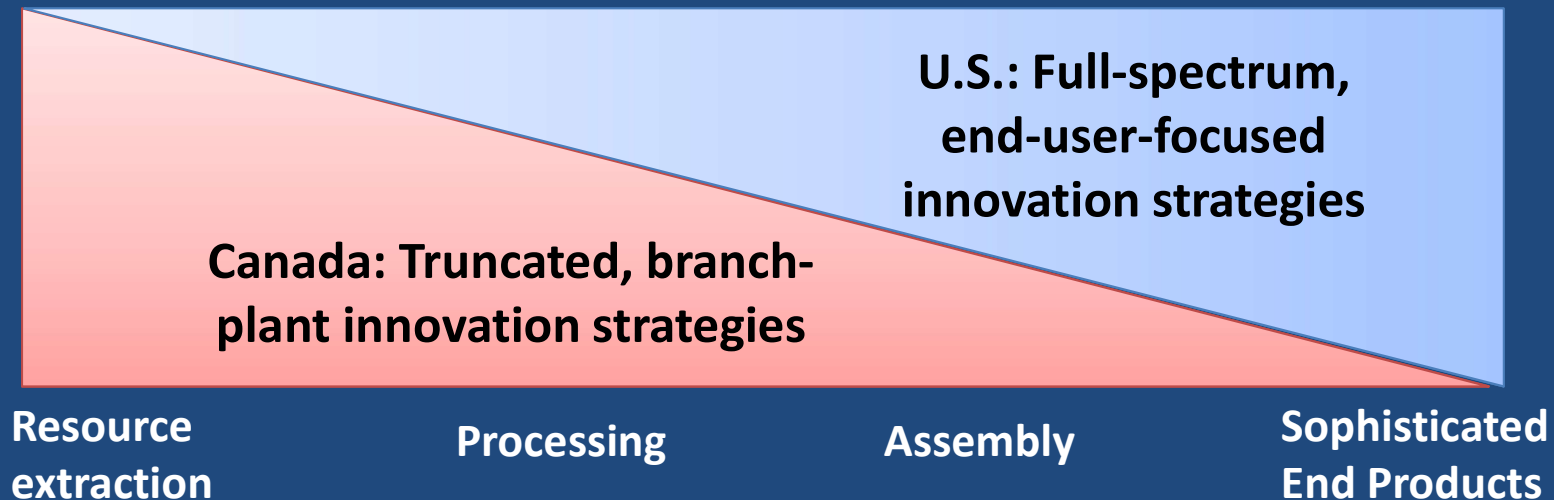
# WHAT CREATED THE LOW-INNOVATION EQUILIBRIUM?

## I. Canada's small and fragmented domestic market is:

- (a) less attractive to foreign competitors who go first where opportunities are greatest;
- (b) less likely to reward the risk of investment in major innovation.

...but what about Finland, Sweden, Taiwan, Switzerland?

## II. Canada's Upstream Role in North American Value Chains



Profitable linkages with the US have powerfully shaped business strategy and culture

# CANADA LACKS A “SERIOUS” INNOVATION POLICY

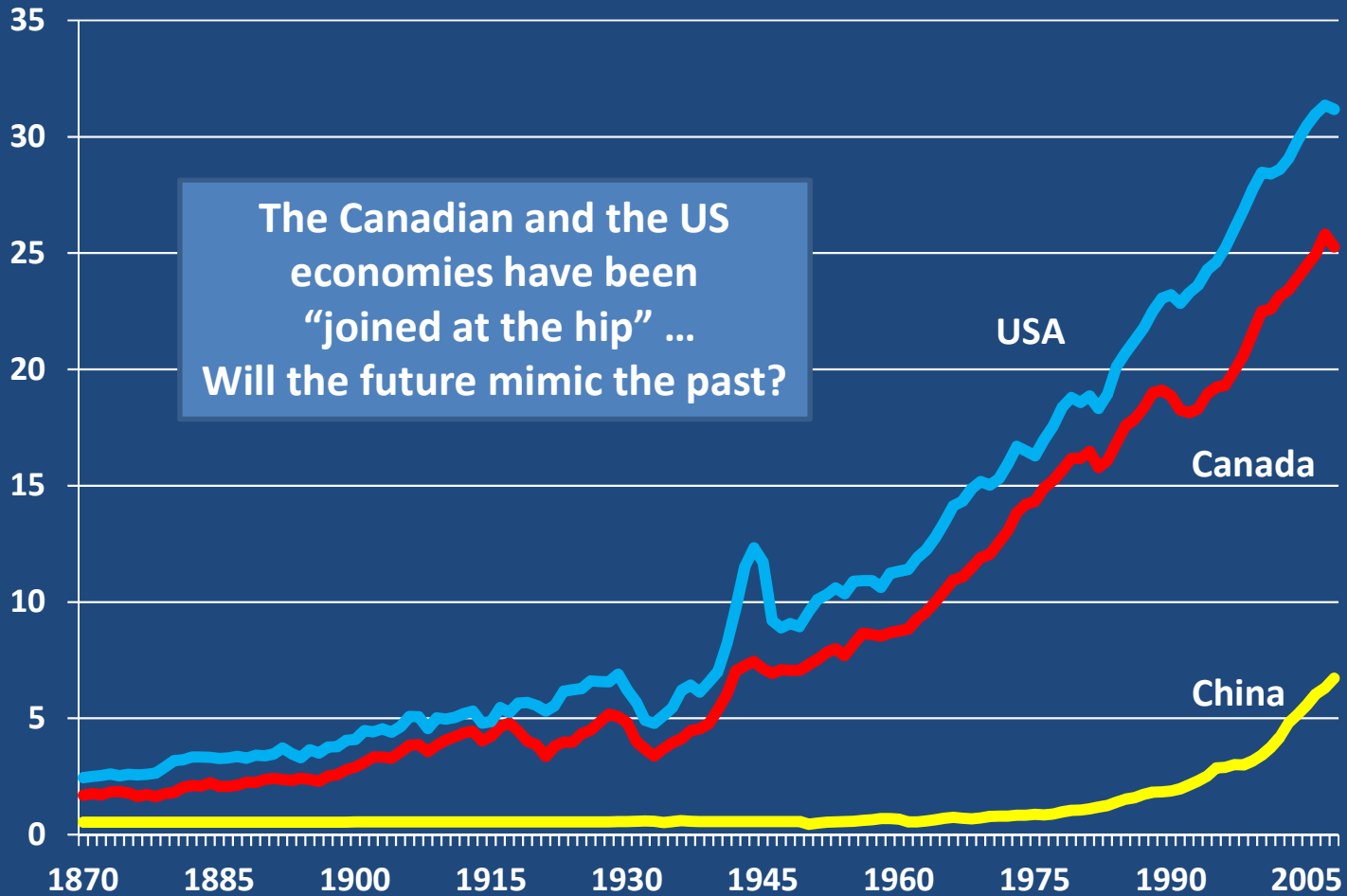
**Federal governments, of both parties, have never sustained the commitment needed to encourage Canadian business out of its low-innovation equilibrium**

- Innovation policy largely an R&D policy with academic intermediaries
- Innovation file always assigned to a junior Minister
- PM’s Science Advisor never gained traction—compare Korea, Japan, US
- Revolving door of S&T agencies and advisory bodies
- Government S&T establishment largely ignored as an economic asset
- SR & ED tax credit is innovation policy on auto-pilot

**The low-innovation equilibrium has been working—so why really try to “fix” it ?**

# LONG-RUN PERSPECTIVE ON GROWTH

GDP PER CAPITA: 1870-2005 (US \$ 000 at PPP)



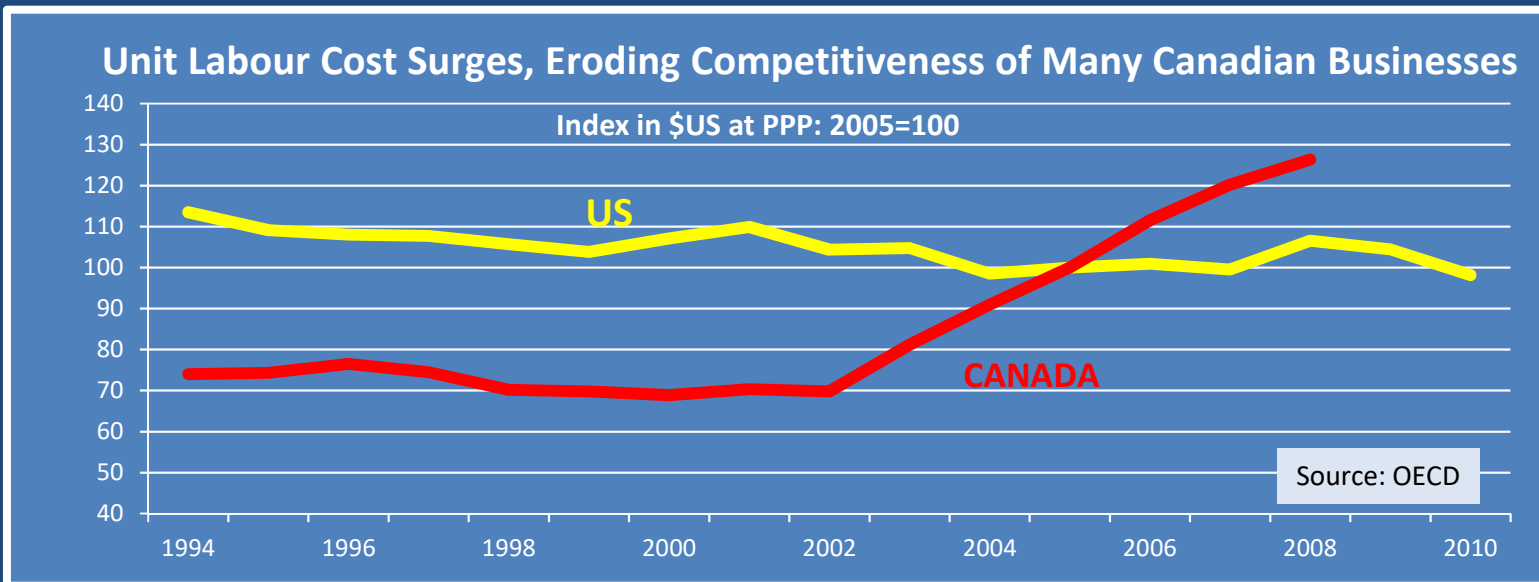
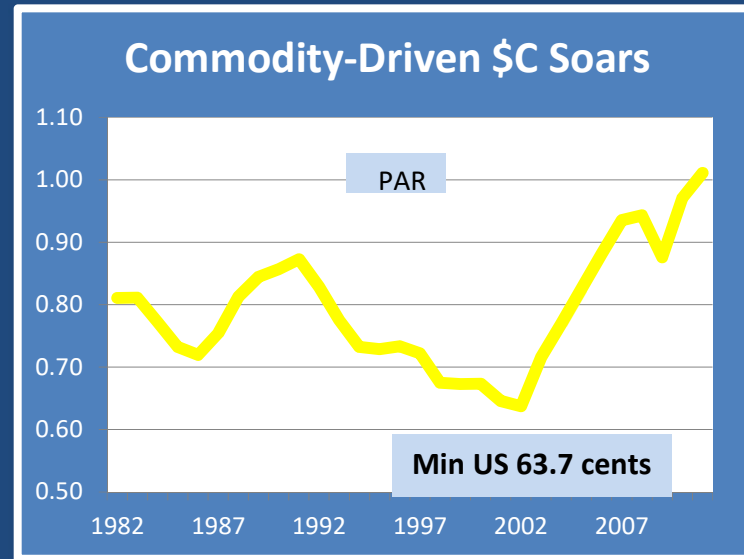
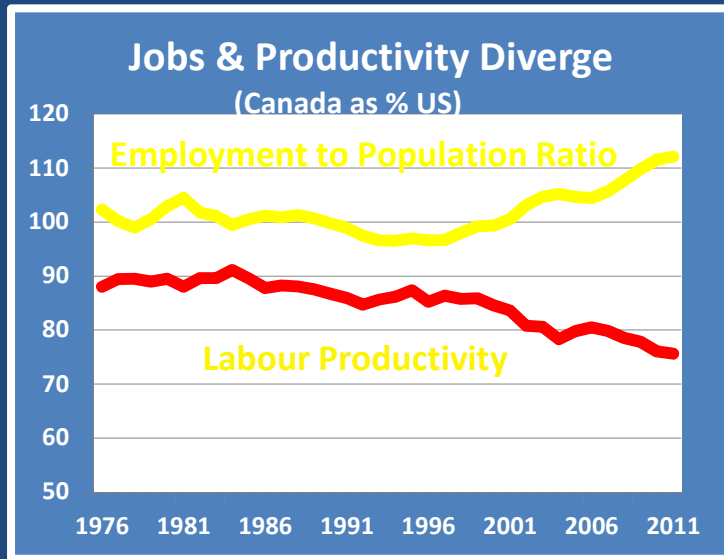
The Canadian and the US economies have been "joined at the hip" ... Will the future mimic the past?

USA

Canada

China

# DISRUPTING THE LOW-INNOVATION EQUILIBRIUM



# FUNDAMENTAL STRUCTURE-DISRUPTING FORCES

## GLOBAL ECONOMIC REBALANCING

Emerging markets opportunities  
versus continued US focus

## RESOURCES DEMAND AND SUPPLY

Continued strong \$C for now but  
intensifying global R&D for substitutes

## AGEING POPULATIONS

Tightening labour supply implies rising  
labour cost—productivity imperative

## TRANSFORMATIONAL ICT

Profound and continuing disruption of  
markets and business models

These forces are already making Canada's low-innovation equilibrium untenable



# WHAT ROLE FOR PUBLIC POLICY?

The structure-disrupting forces will (eventually) force Canadian business to be much more innovative.

Wise and potent policies can make the transformation faster, more efficient and of greater overall benefit for Canadians.

## ADDRESS TRANSFORMATIVE FORCES

For example:

- \*Major push into emerging markets (and not only China)
- \*Hypercharge the “Digital Economy Strategy” (remember that?)
- \*Strengthen the “innovation intermediaries” between ideas and markets

## MAKE INNOVATION A REAL PRIORITY

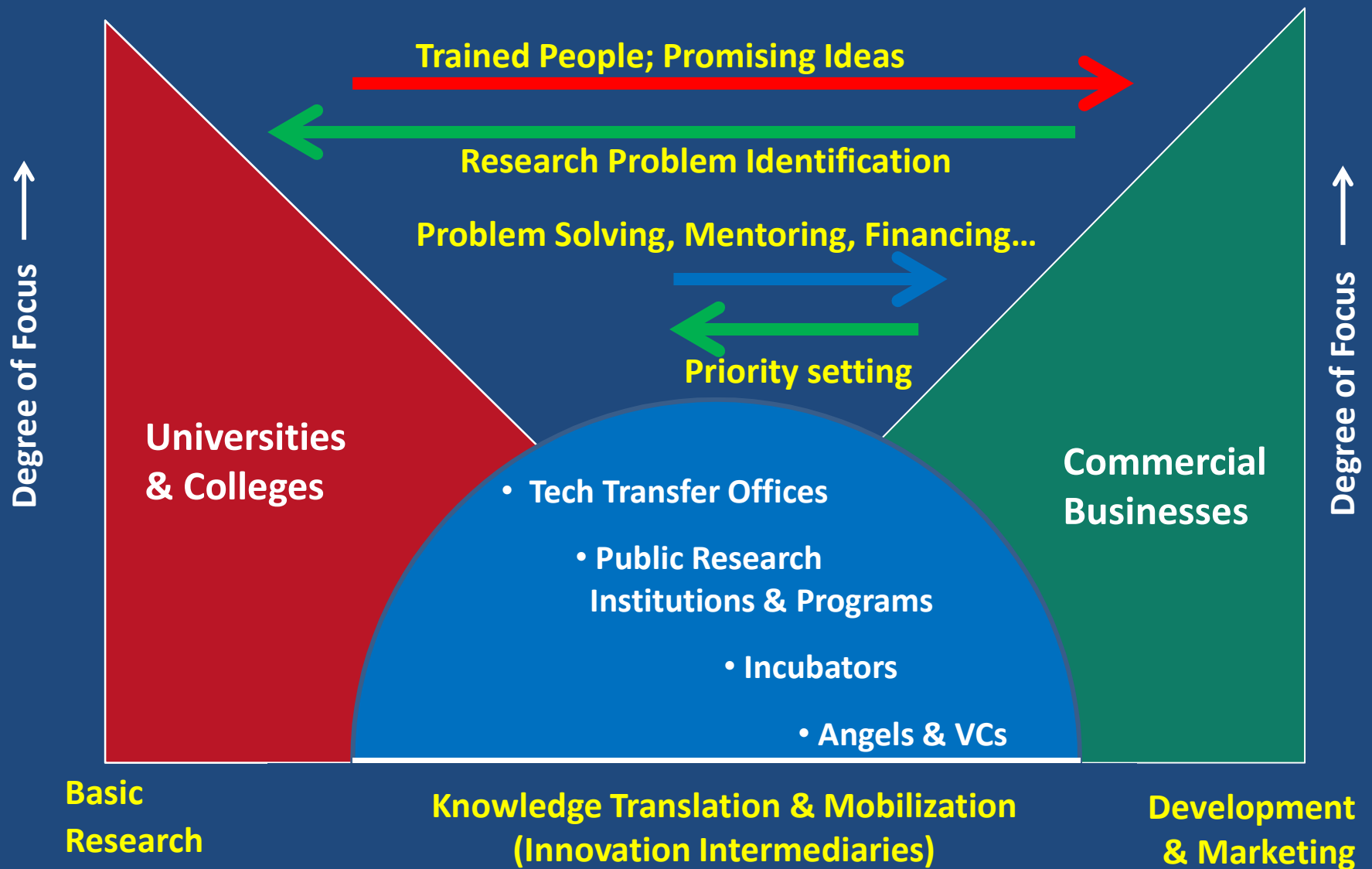
For example:

- \*Upgrade the “file” and go beyond the R&D ghetto
- \*Rebuild internal capacity to engage with business
- \*Work co-operatively with Provinces and cities. Make it a truly national endeavour

...but the old habits of both business and governments will not easily be changed

# **ANNEX SLIDES**

# CONVERTING "RESEARCH" INTO "INNOVATION"



Need more business 'demand-pull' to complement 'research-push'

# THE CHALLENGE OF MULTI-INSTITUTIONAL COLLABORATION

	UNIVERSITIES	TRANSLATION & MOBILIZATION	BUSINESSES
<b>Research Motivation</b>	Create and share knowledge	Ideas to Innovation	Use and control knowledge
<b>Time Horizon</b>	Mid-to-Long	Variable	Short-to-Mid
<b>Individual Rewards/ Incentives</b>	Tenure, promotion and professional recognition	Variable (Major challenge for organizational design)	Money and authority in the firm
<b>Institutional Temperament</b>	Institutional continuity, organizationally-loose	Ranges from bureaucratic to entrepreneurial	Goal-focused, organizationally-tight

Organizational innovation needed to meld cultures and incentives

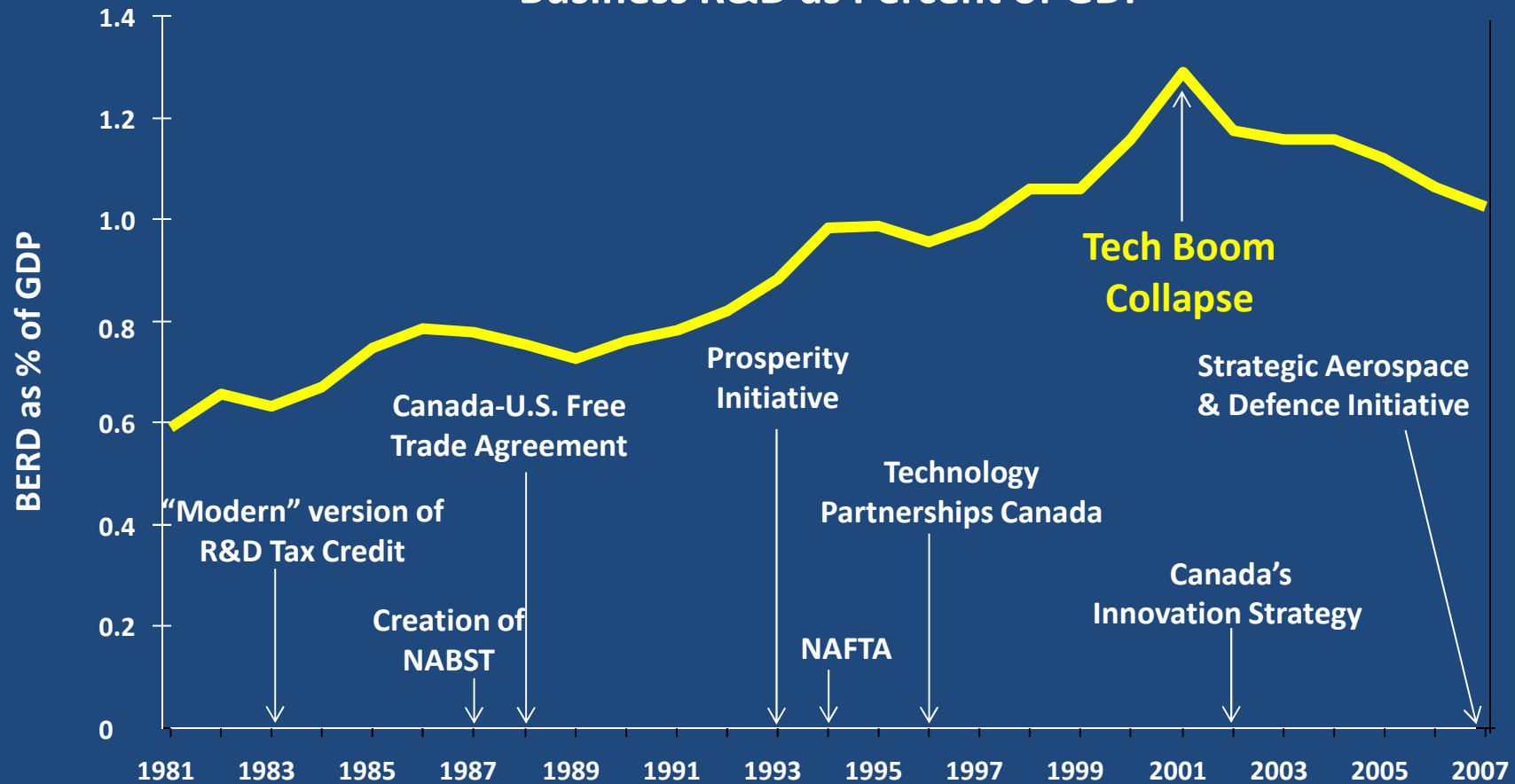
## BUSINESS INNOVATION SUPPORT IN BUDGET 2012

	2012-13	2013-14	2014-15	2015-16	2016-17	5-Year Total
IRAP	110	110	110	110	110	550
R&D Internships	7	7	?	?	?	14
Business-led NCEs	12	12	12	12	12	60
Procurement		25	35	35	40	135
Business-Academic Collaboration	37	37	37	37	37	185
Re-focussing NRC	67					67
Genomics Research	10	50				60
Western Innovation Program			?	?	?	?
<b>TOTAL NEW TARGETED SPENDING</b>	<b>243</b>	<b>241</b>	<b>194</b>	<b>194</b>	<b>199</b>	<b>1071</b>
Reduction in SRED		-35	-315	-480	-500	-1330
<b>NET INCREASE (DECREASE) IN SUPPORT</b>	<b>243</b>	<b>206</b>	<b>-121</b>	<b>-286</b>	<b>-301</b>	<b>-259</b>

Source: Estimates from text and tables in Budget Plan

# INNOVATION POLICIES VS. STRUCTURAL CONDITIONS

## Business R&D as Percent of GDP



Data Source: OECD, 2008c

**Only the tech boom and collapse have had any major impact on BERD ratio**